The Current State of U.S. Household Balance Sheets

Jacob Krimmel  
*University of Pennsylvania*

Kevin B. Moore

John Sabelhaus

Paul Smith

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Abstract
The Board of Governors of the Federal Reserve System is responsible for two of the most widely used datasets containing information about U.S. household balance sheets: the quarterly macro-level Financial Accounts of the United States (FA, formerly known as the Flow of Funds Accounts) and the triennial microlevel Survey of Consumer Finances (SCF). The FA is very timely, but the data can be used only to describe the household sector as a whole. The SCF provides the micro-level detail needed to capture heterogeneity in household finances, but the data are available only with a long lag. The authors’ key contribution in this article is their use of the FA dataset and other macro data sources to “age” the micro-level SCF data forward through time to generate a representative sample for current-quarter policy analysis. They use this aging approach to compare and contrast pre- and post-recession trends in key indicators, such as net worth, debt-to-income ratios, debt service-to-income ratios, and housing loan-to-value ratios across families grouped by characteristics including income, age, and geography.

Disciplines
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The Current State of U.S. Household Balance Sheets

Jacob Krimmel, Kevin B. Moore, John Sabelhaus, and Paul Smith

The Board of Governors of the Federal Reserve System is responsible for two of the most widely used datasets containing information about U.S. household balance sheets: the quarterly macro-level Financial Accounts of the United States (FA, formerly known as the Flow of Funds Accounts) and the triennial micro-level Survey of Consumer Finances (SCF). The FA is very timely, but the data can be used only to describe the household sector as a whole. The SCF provides the micro-level detail needed to capture heterogeneity in household finances, but the data are available only with a long lag. The authors’ key contribution in this article is their use of the FA dataset and other macro data sources to “age” the micro-level SCF data forward through time to generate a representative sample for current-quarter policy analysis. They use this aging approach to compare and contrast pre- and post-recession trends in key indicators, such as net worth, debt-to-income ratios, debt service-to-income ratios, and housing loan-to-value ratios across families grouped by characteristics including income, age, and geography. (JEL E21, D31, D91)

households to avoid reverting to the vulnerable balance-sheet situations they faced as the recession started.2

Clearly, understanding the most recent business cycle and the slow pace of the ongoing recovery requires an understanding of the evolution of household balance sheets. Unfortunately, the datasets available for studying household balance sheets all have significant limitations across one or more dimensions—such as representativeness, timeliness, level of aggregation, degree of longitudinal information, and level of detail. These limitations impair our ability to track the evolution of household balance sheets over time in sufficient detail to identify important changes as they occur. In this article, we circumvent this problem by combining existing data sources to track the evolution of household balance sheets in a manner that is timely yet still captures important heterogeneity.

We focus on two widely used data sources on household balance sheets, both of which are produced by the Board of Governors of the Federal Reserve System—the Financial Accounts of the United States (FA),3 which provide quarterly estimates of the aggregate assets and liabilities held by the household sector, and the Survey of Consumer Finances (SCF), which provides a detailed triennial snapshot of the finances and balance sheets of a representative sample of U.S. households.4

These two data sources were developed for different purposes. The FA provides a timely measure of the aggregate state of U.S. households, which is a key indicator for the macroeconomic outlook. The SCF provides a detailed look at the rich heterogeneity in household finances, which is critical for understanding the microeconomic underpinnings of macroeconomic activity. We used FA data through the third quarter of 2013, but the dataset lacks micro data on household balances sheets. The SCF provides rich micro data for a point in time, but because it is costly and labor intensive to produce, the SCF is available only every three years and has a two-year production lag (for example, the most recent survey is from 2010, which became available in 2012). The primary goal of our study described here is to combine the two datasets in an effort to create a timely dataset of detailed household-level balance-sheet information.

More generally, our goal is to explore a methodology to answer the following question: How can we use a combination of the SCF, the FA, and other available macro data to more comprehensively describe the current state of household finances? As later described, the central concept developed here can be described as “aging” the most recent SCF sample forward using the information available in the FA and other macro data sources. At the most basic level, each household record in the SCF can be updated each quarter by applying estimated changes in asset values using a local house price index for house values and an equity price index for corporate equity values. As we show below, this simple first step alone accounts for most of the change in household net worth since 2010, as measured in the FA.

An important first step when integrating micro and macro data sources in such a simulation exercise is reconciling the economic concepts and measurement used in the two datasets. As described later (and in Appendix A), we make several adjustments to both the SCF and the FA to put them on the same footing.

Once these adjustments are made, the evolution of household balance sheets is generally similar in both the SCF and the FA. For example, both datasets show nearly identical levels and
trends in the overall household debt-to-income (D/I) ratio. An interesting feature that merits further analysis is that asset values do not track quite as closely between the two datasets. In particular, the SCF and FA show different rates of change in house prices in the period leading up to the Great Recession, but even for these statistics the overall patterns of change for this period are very similar.

The projections generate some intriguing results. Between 2010 and 2011, house prices and stock prices were both still falling in the aggregate, causing household wealth to fall. At the end of 2011, stock prices began to rise fairly robustly, while house price growth was much more moderate. This pattern led to gains in household net worth concentrated at the top of the wealth distribution. As house prices continued to grow through 2012, household balance sheets began to improve across the distribution and the share of households with key financial ratios (such as the loan-to-value [LTV] ratio) showing high degrees of distress began to fall. Thus, the projection suggests that important improvements in the balance-sheet positions of many households are currently underway, though elevated debt levels associated with the housing boom are still widespread.

MEASURING HOUSEHOLD WEALTH IN THE FA AND THE SCF

As noted, the FA and the SCF were developed for different purposes and do not measure household balance sheets in the same manner. As a result, we need to standardize the concepts of household assets and liabilities across the datasets before combining the information. Because our general approach is to start with the 2010 SCF and age it forward, we adjust the FA data to make them more conceptually similar to the SCF data.

The first step is to align the concept of “household.” In the FA, the household sector is estimated residually—that is, household holdings of each asset category are estimated as the total outstanding less holdings of the other sectors (businesses, governments, financial institutions, and foreign holders). This strategy is required because there are no comprehensive administrative data sources on aggregate household assets and liabilities. Because we also lack comprehensive administrative data sources on other parts of the economy—in particular, nonprofit organizations, hedge funds, and other private pools of assets—these other factors are also included in the FA’s household sector by default. However, we are able to measure certain components, such as the real estate holdings of nonprofit organizations. So, we first remove these holdings from the FA’s household sector.

A second standardization adjustment is related to institutional holdings of assets on behalf of households. The two most important examples are assets held by defined benefit pension funds and life insurance companies to back promises of future payments to households. These assets (or more precisely, the promises they back) can thus reasonably be considered part of household net worth and are included in the FA concept of household wealth. However, it is difficult to measure the value of these promises accurately in the SCF. The SCF includes some questions about pension coverage and defined benefit income expectations, but a comprehensive calculation of the value of these pension claims is beyond the scope of this article. Thus, we exclude
this source of wealth from the FA measure of net worth to standardize the data sources. On net, these adjustments lower FA net worth by about 21 percent in 2012.

We make similar types of conceptual adjustments to another macro data source we use to measure changes in aggregate income—the National Income and Product Accounts (NIPA). NIPA personal income is based on a very broad concept that includes “in-kind” payments that many households typically do not consider as income and are not collected in the SCF. Examples include fringe benefits (e.g., employer-provided health insurance and employer pension contributions) and government-provided health care (Medicare and Medicaid). Removing these payments from NIPA income reduces the aggregate income estimate by about 8 percent in 2012.9

Measurement differences still remain even after these conceptual adjustments to the macro and micro data sources. For example, aggregated total net worth in the SCF is approximately 125 percent of the adjusted FA net worth measure in 2010, primarily because reported house values rose faster in the SCF than in the FA during the housing boom leading up the Great Recession.

TRENDS IN AGGREGATE MEASURES OF HOUSEHOLD BALANCE SHEETS

The conceptual adjustments made to FA wealth and NIPA income concepts do not affect some now very well-known stories about trends in household sector net worth over the past few decades. Household sector net worth has experienced two distinct boom and bust periods since 1995 (Figure 1). The first boom and bust was largely associated with the 1990s’ stock market bubble, while the second involved run-ups and steep drops in both the stock market and housing values in the 2000s. Because the second period involved housing, it affected a much broader swath of families, and the unprecedented widespread drop in housing values was a key contributor to the Great Recession. Household sector net worth has rebounded somewhat since the trough reached in early 2009, as both stock prices and housing prices have (at least partially) recovered.

One legacy of the housing boom is an elevated level of household debt. In the aggregate data, the overall ratio of household debt to disposable income was steady at just under 100 percent between 1995 through 2001 before surging to nearly 150 percent by 2010 (Figure 2). Although mortgage debt and other types of consumer debt (vehicle loans, credit cards, education debt, other consumer loans) all increased in the years preceding the Great Recession, mortgage debt accounted for about 90 percent of the total household debt increase between 2001 and 2010. The levels of mortgage debt have since fallen (and incomes have since risen), but the large run-up in the aggregate D/I ratio is far from gone. As of 2012:Q3, aggregate household sector debt remained at about 125 percent of aggregate household sector disposable income.10

Figure 2 shows relatively high aggregate D/I ratios, but Figure 3 shows that the ratio of debt service to income (also termed the debt service ratio) has fallen as interest rates have fallen.11 Trends in housing debt and housing values together generate one of the most widely discussed statistics used to characterize the current state of U.S. household aggregate balance sheets, the total LTV ratio. As shown in Figure 4, the aggregate housing LTV ratio changed little during the decade preceding the Great Recession; the ratio hovered around 40 percent as the year-after-
Figure 1
Household Net Worth-to-Household Disposable Income Ratio

SOURCE: FA and NIPA.

Figure 2
Aggregate Household Debt-to-Household Disposable Income Ratio

SOURCE: FA and NIPA.
Figure 3
Aggregate Household Debt Service-to-Household Disposable Income Ratio

SOURCE: Federal Reserve Board and NIPA.

Figure 4
Aggregate Housing Debt-to-Housing Assets (LTV) Ratio

SOURCE: FA.
year surge in house values was matched by a surge in mortgage borrowing. When the collapse in house values began in 2006, the aggregate LTV jumped to over 60 percent, even as net mortgage borrowing ground to a virtual halt.

Aggregate mortgage debt outstanding has fallen since 2007 as the result of a steep decline in purchase originations, tighter credit standards, falling prices, and charge-offs. This decrease has had a meaningful effect on aggregate LTV ratios, but the sharp drop in the ratio in 2012 as house prices began to rise illustrates the importance of house values in determining the high-frequency movements in the overall LTV ratio. While an aggregate LTV of 55 percent may not appear particularly alarming—that is, the average homeowner may not be in a precarious position—we are also interested in the distribution of LTVs, especially the incidence of very high LTVs. For this, we need micro data such as provided by the SCF.

AGING HOUSEHOLD BALANCE SHEETS FORWARD THROUGH TIME

Household-level data are critical for understanding heterogeneity in household balance sheets and tracking metrics such as the share of households with high LTV or debt service-to-income ratios. But as noted previously, the painstaking process of collecting reliable micro data means that the SCF is available only every three years with a two-year lag between fielding the survey and releasing the data. In other words, the SCF is a critical tool but not a particularly timely one. The goal of our project is to estimate a current sample of household balance sheets by aging the most recent SCF micro data forward to the current quarter, household by household. The aging process involves updating prices for equity holdings and house values, growing incomes, and using two alternative trajectories for household debt. There are no adjustments for other new saving or borrowing.

The first step in our aging approach is updating each household’s asset valuations using indexes for house prices and stock prices. Real estate values are adjusted proportionally using CoreLogic Home Price indexes at the level of the Census Bureau’s Core Based Statistical Area (CBSA) that matches each household’s geographic location (see Appendix B). The geographic detail available in the CBSA is quite extensive, with close to 1,000 distinct geographic areas represented across the United States. Real estate values for unincorporated businesses are adjusted proportionally using the percent change in noncorporate equity asset revaluations in the FA. Finally, the values of corporate equities (both inside and outside retirement accounts) are grown proportionally with corporate equity values from the Dow Jones Total Stock Market Index. These adjustments to asset values are only estimates—in reality, each household will experience its own unique change in asset values. However, the price indexes we apply should capture the average movement of asset values since the most recent SCF.

These asset price changes alone are sufficient to capture most of the movement in aggregate net worth since 2010. Overall FA net worth (adjusted for SCF consistency as described) rose by 13.9 percent between 2010 and 2012. Applying the housing, corporate equity, and noncorporate equity revaluations as described to the 2010 SCF raises the sample’s aggregate net worth by 11.0 percent.
The second step in aging the 2010 SCF records is updating household incomes. We grow each household’s income proportionally with the growth in aggregate NIPA income, component by component. For example, a 10 percent increase in aggregate wage income would be applied to the wages of each SCF household with wage income in 2010. We grow each component of income separately—for example, Social Security and pension income are grown separately from wages—to preserve the heterogeneity in income growth for households with different compositions of income. For example, younger households and those with more-moderate incomes are more likely to receive most of their income from wages, while older families are more likely to receive less-volatile Social Security and pension income. Again, this simple approach of assigning the aggregate growth rate to each household produces only a rough estimate of each household’s actual income growth and could miss key correlations affecting particular population subgroups. For example, if the households that accrued the highest amounts of debt leading up to the Great Recession were also the ones that experienced the slowest income growth since 2010, our aging procedure might overstate the improvement in the financial situations of these households.

The third step in aging each SCF record is updating household debt. At this stage, we have modeled two alternative assumptions governing the evolution of household debt since 2010. Neither scenario is meant to be a realistic prediction of the actual evolution of household debt, but together they help frame the role of debt on household balance sheets.

The first debt scenario we apply assumes that families offset any principal paydown since 2010 with new borrowing, so that overall (nominal) debt is held constant. In this scenario, the changes in balance-sheet measures (e.g., the D/I ratio and the debt service-to-income ratio after 2010) reflect only improvements in income, driven by the proportional growth using NIPA aggregates. Similarly, the evolution of ratios involving asset prices—in particular, housing LTVs—is determined only by the house value itself. Although very simplistic, this constant debt scenario does help illustrate how factors other than debt growth itself can generate improvement in key measures of household finances. In particular, the threshold-type statistics will show disproportionate improvement if many families are just above the threshold in 2010, and thus even modest income or house price growth is enough to bring them below the cutoff.

The second debt scenario uses the 2010 SCF’s very detailed information about the loan terms and payment behavior of each household to model the effect of principal paydown at the rates observed in 2010. That is, we project forward each household’s principal balances, assuming the household continues to make the observed loan payments on schedule. An important feature of this scenario is that it assumes that households take on no new debt, which is of course not realistic: Since 2010, many households have originated new mortgages, refinanced existing ones, or added new credit card, student loan, or auto debt. Nonetheless, this scenario offers a useful interpretation by measuring what would have happened to each household’s balance sheet if all the new debt acquisition had occurred among other households.

If every SCF household had paid down its debt according to the 2010 terms and no new debt was assumed, aggregate debt in the SCF would have fallen about 8 percent between 2010 and 2012. In the FA, aggregate household sector debt fell about 2 percent over this period. Thus, the assumption of principal paydown with no new debt clearly overstates debt paydown in the aggregate. Interestingly, however, this “miss” appears to be entirely concentrated in consumer
(that is, non-mortgage) debt. Mortgage debt, which is the lion’s share of household debt, fell about 6.1 percent in the FA over this period, while consumer debt rose substantially. The FA does not decompose consumer debt into its components, but other sources, such as credit bureau data, suggest that education debt rose more than 30 percent, vehicle debt rose about 17 percent, and other consumer installment debt rose about 2 percent.\textsuperscript{15}

Applying the principal paydown scenario to mortgage debt in the SCF results in a 5.9 percent aggregate reduction in SCF mortgage debt—quite close to the 6.1 percent reduction observed in the FA. This finding suggests that unmodeled mortgage-related transactions such as cash-in refinancing, charge-offs, and net new mortgage debt acquisition cancel out in the aggregate over this period. Indeed, since many households did not engage in these unmodeled transactions, the principal paydown scenario is likely a reasonably accurate forecast for many of the households that stayed in their 2010 homes. On the other hand, this scenario clearly misses the rapid growth in consumer debt—especially education debt and auto lending—seen in the aggregate data since 2010.

**THE CURRENT STATE OF U.S. HOUSEHOLD BALANCE SHEETS**

In this section, we analyze the balance sheets of the aged SCF sample as of 2012:Q3, the most recent quarter of FA and NIPA data at the time of our analysis. It is well known that the Great Recession had a dramatic impact on household balance sheets, with direct effects from relative price shocks on homeowners and households that owned corporate equities and indirect effects for many households from unemployment and other income shocks (Bricker et al., 2012, and Mian, Rao, and Sufi, 2011).\textsuperscript{16} The 2010 SCF provides a snapshot of household finances in the period immediately following the recession. The goal of creating an aged SCF is to gain some sense of balance-sheet evolution since 2010 so we can derive a more timely estimate of the types of disaggregated statistics calculated from the SCF data.

The advantage of a very rich micro dataset such as the SCF is that it provides many interesting ways to tabulate the data and gain additional perspective on trends in household finances. The focus of the micro analysis in this section is on the distribution of the same four measures of household balance-sheet positions previously considered using the aggregate statistics: net worth-to-income, overall D/I, debt service-to-income, and housing LTV ratios. Different approaches can be used to tabulate these measures with micro data. For example, means can be reported by group and thus can be used to compare and contrast outcomes for various population subsets against the aggregate or other groups. Alternatively, the fraction of families for whom the statistic of interest exceeds some critical threshold can be reported (e.g., LTV > 95 percent). Both means and threshold-type statistics might be important for predicting changes in economic behavior over time.

The amount of data that can be generated by this sort of micro analysis quickly expands with the introduction of a third dimension for tabulating outcomes, such as decomposition by household type. In this analysis, we tabulate various outcomes by permanent (or “normal”) income, by age (<45, 45-64, and ≥65 years of age), and by geography (the four so-called sand states versus all others).\textsuperscript{17} With these parsimonious choices, we have (i) four measures of household financial...
position, (ii) two possible outcome variables for each (means and share exceeding a threshold value), and (iii) three ways of grouping households (by normal income, age, and geography) for each of six historical SCF samples (triennially from 1995 to 2010) plus eight projection quarters representing 2010:Q4 through 2012:Q3. In addition, we have the two alternative scenarios for projecting debt balances. Because all these choices result in so much potential data output, we restrict our presentation to a few tables and figures that highlight some noteworthy aspects of pre- and post-recession trends in household finances.

A natural starting point for analyzing household finances for the past few years is the dramatic collapse in wealth between 2007 and 2010. As shown in Table 1, the overall decline in mean net worth was 15 percent and the decline was widespread across households grouped by normal income. Every group experienced some decline, but proportionally the first, third, and fourth quintiles were somewhat harder hit. Note, however, that the top decile of households in terms of normal income experienced a 13 percent real wealth decline between 2007 and 2010, which was roughly in line with the overall average decline.

What does the rudimentary aging experiment suggest about changes in mean wealth across income groups since 2010? In the simplest case—in which debt is held constant and only asset prices evolve—the projection suggests continued widespread wealth declines in 2011 but then net gains (relative to the 2010:Q3 starting point) in 2012 (Table 2). The reason is straightforward: Stock prices were volatile and house prices generally fell a bit in 2011, while both stock and house prices rose after 2011:Q3.

One goal of aging the SCF sample is to evaluate the distribution of wealth change across groups since 2010. Note that wealth losses were relatively larger for the lower-normal income groups through 2011, which reflects how the various assets and relative price changes are distributed across these groups. The gains in wealth resulting from price changes were concentrated at the top of the normal income distribution because these groups own a disproportionate share of all assets, especially corporate and noncorporate equities, which increased the most in value. However, it is important to consider the limitations of these projections: In addition to showing

### Table 1
Mean Net Worth by Normal Income

<table>
<thead>
<tr>
<th>Normal income percentile</th>
<th>2007:Q3</th>
<th>2010:Q3</th>
<th>Percent change</th>
</tr>
</thead>
<tbody>
<tr>
<td>All</td>
<td>598,814</td>
<td>510,530</td>
<td>−15</td>
</tr>
<tr>
<td>1-20</td>
<td>99,171</td>
<td>74,592</td>
<td>−25</td>
</tr>
<tr>
<td>21-40</td>
<td>142,155</td>
<td>130,895</td>
<td>−8</td>
</tr>
<tr>
<td>41-60</td>
<td>228,258</td>
<td>171,224</td>
<td>−25</td>
</tr>
<tr>
<td>61-80</td>
<td>399,545</td>
<td>303,305</td>
<td>−24</td>
</tr>
<tr>
<td>81-90</td>
<td>641,844</td>
<td>627,810</td>
<td>−2</td>
</tr>
<tr>
<td>91-100</td>
<td>3,592,344</td>
<td>3,119,507</td>
<td>−13</td>
</tr>
</tbody>
</table>

NOTE: Mean net worth is expressed in 2012 dollars.
only the effects of price changes for these selected assets, there are real changes in other types of assets and debt (for example, new saving and debt reduction) that are not captured in these calculations.

How different would these conclusions be under the principal paydown assumption scenario described previously? As noted, if every household in the SCF paid down principal using their 2010 loan terms without assuming any new debt, total household debt would have fallen about 8 percent (in the FA, household sector debt fell 2 percent over this period). However, even the 8 percent reduction in debt resulting from this thought experiment would have only a small effect on household net worth, pushing up the net increase in real net worth from 5 percent to 6 percent for the 2010:Q3–2012:Q3 period (Table 3). Thus, even this sort of debt paydown scenario would

Table 2

Effect of Relative Prices on Mean Net Worth by Normal Income

<table>
<thead>
<tr>
<th>Normal income percentile</th>
<th>Actual ($)</th>
<th>Projected ($)</th>
<th>Percent change from 2010:Q3 to</th>
</tr>
</thead>
<tbody>
<tr>
<td>All</td>
<td>510,530</td>
<td>491,717</td>
<td>537,214</td>
</tr>
<tr>
<td>1-20</td>
<td>74,592</td>
<td>71,421</td>
<td>75,394</td>
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<td>21-40</td>
<td>130,895</td>
<td>124,830</td>
<td>131,423</td>
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<td>41-60</td>
<td>171,224</td>
<td>163,052</td>
<td>174,688</td>
</tr>
<tr>
<td>61-80</td>
<td>303,305</td>
<td>289,244</td>
<td>311,997</td>
</tr>
<tr>
<td>81-90</td>
<td>627,810</td>
<td>600,420</td>
<td>655,394</td>
</tr>
<tr>
<td>91-100</td>
<td>3,119,507</td>
<td>3,021,629</td>
<td>3,331,984</td>
</tr>
</tbody>
</table>

NOTE: Mean net worth is expressed in 2012 dollars.

Table 3

Effect of Relative Prices and Debt Paydown on Mean Net Worth by Normal Income

<table>
<thead>
<tr>
<th>Normal income percentile</th>
<th>Actual ($)</th>
<th>Projected ($)</th>
<th>Percent change from 2010:Q3 to</th>
</tr>
</thead>
<tbody>
<tr>
<td>All</td>
<td>510,530</td>
<td>495,831</td>
<td>544,897</td>
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<td>1-20</td>
<td>74,592</td>
<td>72,343</td>
<td>77,039</td>
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<td>21-40</td>
<td>130,895</td>
<td>126,570</td>
<td>134,550</td>
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<td>41-60</td>
<td>171,224</td>
<td>166,034</td>
<td>180,171</td>
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<td>61-80</td>
<td>303,305</td>
<td>294,290</td>
<td>321,394</td>
</tr>
<tr>
<td>81-90</td>
<td>627,810</td>
<td>607,847</td>
<td>669,237</td>
</tr>
<tr>
<td>91-100</td>
<td>3,119,507</td>
<td>3,033,951</td>
<td>3,355,620</td>
</tr>
</tbody>
</table>

NOTE: Mean net worth is expressed in 2012 dollars.
not fundamentally alter the distribution of wealth change across income groups. Lower-income groups would realize slightly more of the net gains in wealth since 2010 because debt is relatively more important on their balance sheets. But the fundamental story from Table 2—that the improvements since 2010 driven by asset price changes are concentrated at the top of the income distribution—would be unchanged even in the debt paydown scenario.

For the D/I ratio by age, income, or geographic group in the SCF, we calculate the ratio as the average debt of the group relative to the average income of the group, rather than the average of the group's ratios. Figure 5 illustrates the trends in the D/I ratio by the normal-income group in both the historical (triennial) SCF surveys (to the left of the vertical line) and in each projected quarter (to the right of the line). The quarterly projection is shown for both the constant debt scenario and the principal paydown scenario. As Figure 5 shows, the run-up of the D/I ratio between 1995 and 2010 was widespread across normal-income groups; this ratio remains elevated for all groups through 2012:Q3 even under the principal paydown scenario. We find that the D/I ratio is highest for the middle normal-income group. Homeownership rates and thus mortgage debt rise with income; nonetheless, households at the top of the income distribution tend to have less debt relative to income than do middle-income households. These differences by income hold at all points in time and the relative D/I ratios have changed little, which suggests that the growth of debt (relative to income) over the past decade was not concentrated in any one part of the income distribution.

The same basic story about trends in debt relative to income holds across age groups. As Figure 6 shows, D/I ratios are lower among older age brackets at every point in time. This is not
especially surprising because the typical life cycle pattern of borrowing for housing and other investments exhibits higher borrowing at younger ages. However, as with income, the growth in the D/I ratio from 1995 to 2010 can be seen across age groups and, in fact, is steepest in relative terms for the 65-and-older age group. Even under the principal paydown scenario with no new debt after 2010, there is no substantial reversal of the run-up in the D/I ratio from 1995 to 2010 for any of the three age groups.

Next we examine the evolution of the debt service-to-income ratio, which is arguably even more important for measuring households’ financial stress from leverage. For this analysis, rather than focusing on the ratio itself, we measure the share of households with regular monthly payments in excess of 40 percent of their disposable income. This threshold is arbitrary, but it is intended to indicate potentially risky levels of leverage. We find that this indicator of household financial stress is highest in the middle of the normal-income distribution, at nearly 15 percent of households in 2010 (Figure 7). During the boom, this indicator spiked among the highest normal-income households, while it fell back a bit among the lowest normal-income households. Unlike the previous figure, for this indicator we do find a significant decline after 2010 under the principal paydown scenario, especially for middle-income households. Under the constant debt scenario, however, we see little change after 2010.

Figure 8, which shows the debt service-to-income ratio by age, indicates that the share of households with high debt service ratios is roughly similar for households younger than 45 years of age and those 45 to 64 years of age and significantly lower for those older than 65 years of age. Again, a significant decline in this indicator occurs after 2010 under the principal paydown sce-
Figure 7
Families for Whom Debt Service-to-Disposable Income Ratio Exceeds 40 Percent (by Normal Income)

Figure 8
Families for Whom Debt Service-to-Disposable Income Ratio Exceeds 40 Percent (by Age)
nario and there is little change under the constant debt scenario. This difference could be due in part to the role of shorter-amortization loans such as car payments. Under the principal paydown scenario, such loans are being retired at a high rate, resulting in a dramatic drop in the share of households with high debt service-to-income ratios.

Figures 9 through 11 provide several perspectives on housing debt relative to housing values, or LTV. Again, we focus on an indicator of high LTV rather than the LTV itself since homeowners with high LTVs are often of particular interest with regard to financial stability (for example, they are most likely to default on their mortgages). In this analysis, we define “high-LTV” as a mortgage balance in excess of 95 percent of the household’s reported market value of their home.20

As Figure 9 shows, the fraction of mortgage-holding households with high LTVs jumped dramatically in 2010 for all normal-income groups but especially for the middle-income group, for whom it surpassed 20 percent. Since then, this indicator has trended down for all groups in 2012 as house prices have risen. Comparing the two debt payoff scenarios after 2010, there is little change under the constant debt scenario and a more significant decline under the principal paydown scenario—especially for the lower-income households—though the indicator remains elevated relative to 2007. Recall that, in contrast to consumer debt, mortgage debt under our principal paydown scenario tracks observed changes in aggregate mortgage debt in the FA quite closely, so in this case we believe that the patterns shown here for the principal paydown scenario may be a reasonable estimate of actual developments after 2010.

Figure 10 shows the trends in the high-LTV indicator by age, with an even sharper pattern than the pattern for normal income. Again, there was a spike in the high-LTV indicator between
**Figure 10**

Families with Mortgages for Whom Housing LTV Exceeds 95 Percent (by Age)

![Graph showing families with mortgages for whom housing LTV exceeds 95 percent (by age).](image)

**Figure 11**

Families with Mortgages for Whom Housing LTV Exceeds 95 Percent (by Geography)

![Graph showing families with mortgages for whom housing LTV exceeds 95 percent (by geography).](image)
2007 and 2010 for all three groups, but by far the largest spike occurred in the youngest age group, which includes many first-time homebuyers who were more likely to buy near the peak of the housing market. For this age group, the high-LTV indicator reached nearly 30 percent in 2010, while among households over 65 years of age, it never exceeded 10 percent. Again, there was a downward trend for all ages in 2012 as house prices rose and a more significant reduction under the principal paydown scenario, especially for the youngest age group.

Finally, we show the evolution of the high-LTV indicator by geography, splitting the sample into the “sand states”—Florida, Arizona, Nevada, and California—versus the other states to illustrate the larger boom-and-bust cycle in the sand states. As Figure 11 shows, households in the sand states experienced a much larger spike in the high-LTV indicator in 2010 than did households in other states, although the spike was by no means limited to only the sand states. Sand-state households also experienced a much larger decline in this indicator in 2012, especially under the principal paydown scenario.

CONCLUSION

In this exercise, we used aggregate information from the FA and other macro data sources to attempt to estimate a “current SCF” by projecting forward each household in the 2010 SCF survey. Our simple exercise produced some key insights about the extent to which changes in household finances after 2010 reversed some of the trends both before and throughout the Great Recession. For example, real wealth losses between 2007 and 2010 were widespread across age and income groups and continued through 2011 before asset prices began to recover. Equity prices began to rise in late 2011 and real estate prices began to follow in early 2012. However, the gains were not equal across groups, particularly by income, because the real wealth gains attributable to house and equity prices after 2010 were concentrated at the top of the distribution.

In addition to rising asset prices, steadily rising incomes have improved key household financial ratios such as the D/I ratio since 2010, though the effect has not been large enough to reverse the sharp run-up in these ratios over the past decade. We find that (i) the increase in debt was widespread across all the age and income groups considered and (ii) D/I ratios remain high through 2012 even under the assumption that households continued to pay down debt on terms observed in 2010 and have assumed no new debt since then. For the share of households with debt service-to-income ratios above 40 percent, however, we find a fairly significant drop-off would occur in the fraction of households above this threshold under the assumption of continued debt paydown since 2010 with no new debt. However, other sources indicate that consumer debt—especially education and auto loans—has grown sharply after 2010.

One oft-cited statistic on household finances is the dramatic increase in housing LTVs that occurred in the post-2006 housing market collapse. The share of households with self-reported LTVs over 95 percent rose from about just under 7 percent in 2007 to nearly 20 percent in 2010. This spike in the incidence of high LTVs was widespread across age and income groups and was observed in both the so-called sand states and other states (though the spike was much larger in the sand states). Again, we find there would be a fairly significant reduction in the share of households with high LTVs under the assumption of continued debt paydown since 2010 with no new debt.
debt. Unlike the case for consumer debt, for housing debt this assumption might be closer to the truth as originations of mortgages for purchases remain very low by historical standards. Despite the possible drop-off since 2010, however, we find that even under the principal pay down scenario, the share of households with high LTVs remains elevated relative to 2007.

APPENDIXES

Appendix A: Reconciling SCF Data with Aggregate Published Income and Wealth Measures

The concept of personal income in the National Income and Product Accounts (NIPA) includes imputed incomes for which no comparable cash flow measure exists, as well as unmeasured or poorly measured (at the household level) income sources, such as fringe benefits and in-kind transfers. The concept of net worth in the FA includes assets and liabilities of nonprofit organizations, as well as holdings through institutional arrangements such as defined benefit pensions, that are not adequately measured at the household level. This appendix describes the adjustments to aggregate income and wealth measures aimed at achieving improved conceptual consistency with the SCF.

The NIPA concept of personal income is decomposed into source components in its Table 2.1. Personal income is the broadest measure of income received by the household sector. To better compare the NIPA income measure with the SCF income measure, we exclude supplements to wages and salaries (line 6), Medicare and Medicaid transfers (lines 19 and 20), and other current transfers from business (net) (line 24). These exclusions reduce personal income by about 8 percent in 2012. On the SCF side, we begin with the standard Federal Reserve Bulletin income variable, which is the family’s reported total income for the year preceding the survey. However, we replace that measure with the sum of the reported income components (wages and salaries, business income, interest, dividends, capital gains, transfers, retirement income) in cases where the sum of the components exceeds the reported total. Several conceptual issues remain to be addressed to completely reconcile incomes: The NIPA measure includes items not reported in the SCF, such as imputed rent on owner-occupied housing and interest and dividends paid indirectly to households (mostly pensions), while the SCF income measure includes items not in the NIPA concept, such as withdrawals from pension plans. On net, the discrepancies roughly cancel out and the SCF measure is close to 90 percent of the adjusted NIPA measure.

The FA net worth measure reported in its Table B.100 diverges conceptually from the SCF measure in two broad ways. First, the FA household sector includes nonprofit institutions. The most prominent impact of nonprofits occurs through their holdings of real estate (line 5) and plant and equipment (line 6). Removing these assets lowers FA household sector net worth by about 4 percent in 2012. The second (and larger) set of adjustments to FA household sector net worth relates to assets held on behalf of households by other institutions, particularly defined benefit pension funds and life insurance companies. The combined holdings of private sector defined benefit pensions (Table L.116.b), federal employee pension assets (other than the Thrift Savings Plan) (Table L.118, line 7), and state and local employee pension assets (Table L.117)
account for about two-thirds of pension assets on Table B.100 (line 28), but these are not measured at the household level in the SCF and excluding them lowers net worth by almost 15 percent. Similarly, holdings of life insurance companies are excluded because these assets are mostly policy reserves (that is, not whole life). Excluding life insurance (Table B.100, line 27) reduces net worth by approximately 2 percent. Finally, a number of asset and liability categories (Table B.100, lines 26, 30, and 35-41) are either associated with nonprofits or are not well measured at the household level; these basically net out and reduce reported net worth by less than 1 percent. Together, all adjustments for SCF consistency reduce FA net worth by just over 21 percent in 2012.

Appendix B: Geographic Locators for Assigning House Price Changes

One of the crucial building blocks for aging the SCF micro sample forward through time is assigning local area house price changes to individual observations. This appendix explains how specific price indexes were used to project changes in house prices.

Each observation in the SCF includes a numeric geographic locator variable derived from that household’s CBSA. If the CBSA could not be identified or matched to a corresponding local housing price index, we use the household’s state of residence as a geographic identifier. According to the Census Bureau, “the term Core Based Statistical Area (CBSA) is a collective term for both metro and micro areas. A metro area contains a core urban area of 50,000 or more population, and a micro area contains an urban core of at least 10,000 (but less than 50,000) population. Each metro or micro area consists of one or more counties and includes the counties containing the core urban area, as well as any adjacent counties that have a high degree of social and economic integration (as measured by commuting to work) with the urban core.”^{21} Current CBSA delineations were last revised in September 2010; new delineations based on the 2010 Office of Management and Budget (OMB) standards^{22} will be released by the OMB in 2013. There are 960 distinct CBSAs under current definitions.

The process of mapping households to unique geographic locators unfolded over several steps. We first assigned SCF households to their corresponding CBSA by using the Department of Housing and Urban Development’s zip code-to-CBSA crosswalk.^{23} Of the 142,460 observations between the 1995 and 2010 surveys, 134,800 (94.6 percent) mapped to a CBSA that could be matched to a location represented in CoreLogic’s CBSA-level home price index (HPI). Over two-thirds (5,270) of the 7,660 observations that could not be matched to CoreLogic’s HPI were located in zip codes not located within a CBSA (i.e., rural). The remaining 2,390 observations (less than 1.7 percent of the SCF sample between 1995 and 2010) were located within a CBSA not sampled by CoreLogic. Such a proportion is consistent with the coverage of CoreLogic’s HPI, which represents about 98.5 percent of U.S. zip codes. The 7,660 observations that could not be matched to CoreLogic’s CBSA data were therefore assigned their corresponding state-level CoreLogic HPI.

Appendix C: Details about Loans, Loan Terms, and Debt Service in the SCF

The SCF collects data on 13 categories of loans that, in principle, can be used to measure household debt service. These categories include loans on cars and trucks for personal use, other owned vehicle loans, education loans, other consumer loans, home improvement loans, primary

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mortgages, other residential real estate loans, loans against land contracts given by the respondent household, margin loans, loans against life insurance policies, pension loans, credit cards, and lines of credit. In this article, we map the various types of loans into the five household debt categories that are reconciled with the FA and other aggregate data sources and tracked as part of household net worth. These categories are mortgages, education loans, credit cards, vehicle loans, and other consumer loans. To maintain consistency between loans and (gross versus net) debt balances, we exclude loans on land contracts, margin loans, life insurance loans, and pension loans from the following discussion.

Each loan in the SCF is identified in two ways: by type and by purpose. Loan type describes where the loan is recorded in the SCF and differentiates, for example, a household’s first consumer loan from its second consumer loan. The 42 loan types can be assigned to up to one of eight purposes: vehicle, education, other consumer loans, home improvement, other residential, principal residence, credit card, and other lines of credit. Loan type and loan purpose are then used to place a loan into one of the five debt classifications. This dual identification strategy helps identify (i) how the household thinks about the loan in terms of type and (ii) the underlying good or service financed by the loan. In short, recording the loan type allows us to map it back to the SCF itself. Categorizing loans by their purpose allows proper aggregation of debt on the balance sheet.

The SCF has up to 17 distinct pieces of information on any given loan: the loan type and loan purpose as mentioned above plus payment amount, whether the loan is currently in pay status (not deferred), whether the loan is on schedule, origination month, origination year, term of the loan, expected month of payoff, expected year of payoff, month when payments will begin, year when payments will begin, original amount, reported amount still owed, interest rate, credit limit, and whether the loan is secured by home equity. Different loans have different combinations of the 17 variables under various circumstances, but together they make it possible to estimate the amount of principal currently being paid on any given type of loan, which is the key input to the debt paydown scenario.

Our analysis accounts for 431,892 loans across the 142,460 families in the 1995-2010 SCF samples. Each family has a (weighted) average of 2.85 loans (3.03 unweighted); some 19,308 (15,437 unweighted) households have no loans. Among the households with at least one loan, the average number of loans per household is 3.29 (3.40 unweighted). In terms of mapping loans into debt categories, 22 percent are mortgages, 6 percent are for education, 54 percent are credit cards, 12 percent are vehicle loans, and 6 percent are other consumer loans.
NOTES

1 See, for example, Moore and Palumbo (2010).

2 See, for example, De Nardi, French, and Benson (2012) and Petev, Pistaferri, and Eksten (2011).

3 Before 2013, this dataset was known as the Flow of Funds Accounts.

4 The FA data are available for download at [http://www.federalreserve.gov/releases/z1](http://www.federalreserve.gov/releases/z1). Results of the most recent SCF are discussed in Bricker et al. (2012). SCF micro data are available for download or online tabulation and analysis at [http://www.federalreserve.gov/econresdata/scf/scfindex.htm](http://www.federalreserve.gov/econresdata/scf/scfindex.htm).

5 See Henriques and Hsu (2013) for a more comprehensive discussion of reconciling SCF and FA net worth measures.

6 See Appendix A for more details.

7 The same logic can be applied to other promises of future payment to households, such as Social Security benefits or Medicare. These promises are not included in the FA concept of household wealth, in part because they are not backed by marketable financial assets.

8 See Love, Smith, and McNair (2008) for a calculation of the value of households’ claims on pension and life insurance providers using the Health and Retirement Survey sponsored by the National Institute on Aging.

9 One important area for future work is further reconciliation of SCF and NIPA incomes, especially with respect to imputed income on owner-occupied housing and pension flows. See Appendix A for details.

10 For a more comprehensive discussion of recent trends and current levels of household debt, see Brown et al. (2011).

11 These debt service ratios are available on the website of the Board of Governors of the Federal Reserve System (http://www.federalreserve.gov/releases/housedebt/); see Dynan, Johnson, and Pence (2003) for details. In computing this ratio, we adjust the definition of income in the denominator to be consistent with the SCF definition, as described previously. Note that this ratio can also fall because of lengthening average amortization periods—for example, if there is a compositional shift toward longer-term loans.

12 As noted, at this stage we are not accounting for any new saving flows.

13 A more realistic simulation methodology could bring to bear the insights and data used in studies of permanent and transitory income changes over time. See, in particular, Carroll (1992); DeBacker et al. (2011); Guvenen, Ozkan, and Song (2012); and Sabelhaus and Song (2009, 2010). Ackermann and Sabelhaus (2012) show how the difference between the actual and “normal” income measures in the SCF relates to the traditional distinction between transitory and permanent income shocks.

14 The SCF has information on up to 42 distinct loans across several different types of debt, of which most are installment-type loans, for which typical or scheduled payments, interest rate, term, and origination are known. Some loans—most notably education loans—have additional information about payment behavior, in particular, whether the loan is currently in deferral. See Appendix C for details.

15 Authors’ calculations, using Equifax aggregates calibrated so total non-mortgage consumer debt matches the non-mortgage consumer debt totals in the FA.

16 For a more dynamic perspective on the effects of the Great Recession on household finances, see Bricker et al. (2011). Also, Moore and Palumbo (2010) compare and contrast the distribution of household finances across the three economic downturns since the current version of the SCF was initiated in 1989.

17 The concept of “normal” income in the SCF is conceptually and empirically close to the concept of “permanent” income that economists generally consider when they describe consumer behavior. The label “normal” stems from a question posed to SCF respondents; after they report their actual income, they are asked whether they consider the current year a “normal” year. If respondents state it is not a normal year, they are asked to report a value for “normal” income. Actual and normal income are the same for most respondents. However, Ackermann and Sabelhaus (2012) show that the deviations from normal for the subset who report such deviations provide a relationship between actual and permanent income consistent with estimates of transitory shocks using panel income data.

18 This approach is used to minimize the influence of households with special circumstances that result in unusually large or small ratios.
Recent regulations promulgated by the Consumer Financial Protection Bureau use a similarly defined threshold of 43 percent in the context of regulating “qualified mortgages” (see http://files.consumerfinance.gov/f/201308_cfpb_atr-qm-implementation-guide_final.pdf).

Because this measure of LTV relies on homeowners’ self-reports on the market value of their home, it may differ somewhat from other measures of LTV. For example, the 2010 SCF shows a spike in the share of homeowners reporting their home is worth exactly what they owe on it. Because our indicator is intended to identify a group of people who have no real equity to lose by walking away, we include these homeowners in the high-LTV indicator.

See “Metro- and Micropolitan Statistical Areas Main” at http://www.census.gov/population/metro/.


REFERENCES


